



**DEPARTMENT OF THE NAVY**

NAVAL SEA SYSTEM COMMAND  
1333 ISAAC HULL AVENUE  
WASHINGTON NAVY YARD DC 20376

IN REPLY REFER TO

4770  
Ser 21I/013  
19 Nov 2013

John M. Fowler, Executive Director  
Advisory Council on Historic Preservation  
1100 Pennsylvania Avenue NW, Suite 803  
Washington, DC 20004

SUBJ: ANNUAL REPORT ON THE PROGRAM COMMENT FOR THE DISPOSITION  
OF HISTORIC VESSELS

Dear Mr. Fowler:

Per the requirements of the Program Comment for the Department of Navy for the Disposition of Historic Vessels (Program Comment), issued by the Advisory Council for Historic Preservation on 5 March 2010, the annual report is provided as enclosure (1).

If you have any questions, my point of contact is Mr. James Poles, NAVSEA Inactive Ships Office (SEA 21I), (202) 781-0149 or James.Poles@navy.mil.

Sincerely,

A handwritten signature in black ink, appearing to read "G. A. Clark".

G. A. CLARK  
Director

Inactive Ships Office, SEA 21I

Enclosure: (1) Annual Report on the Program Comment for the Disposition of Historic Vessels

Copy to:

Eric Hein, Executive Director, National Conference of State Historic Preservation Officers

Annual Report to the  
Advisory Council on Historic Preservation  
and the  
National Conference of State Historic Preservation Officers  
on the  
Program Comment for the Department of the Navy  
for the Disposition of Historic Vessels

Prepared by:

Naval Sea Systems Command with  
the  
Naval History and Heritage Command

Washington, DC

1 December 2013

## **Annual Report on the Program Comment for the Disposition of Historic Vessels**

### **I. Introduction**

This is the fourth Annual Report to the Advisory Council on Historic Preservation (ACHP) and the National Conference of State Historic Preservation Officers (NCSHPO) as required by the Program Comment for the Department of the Navy for the Disposition of Historic Vessels (hereinafter "the Program Comment"). The Program Comment was initiated by the Naval Sea Systems Command as an alternative method for the way in which the Navy will comply with Section 106 of the National Historic Preservation Act (NHPA) with regard to the determination of National Register of Historic Places (NRHP) eligibility of its vessels and the treatment of adverse effects that may result from their disposition. The Program Comment was approved and issued by the ACHP effective 5 March 2010 and published in the *Federal Register*, Vol. 75, No. 49 on 15 March 2010.

For a property to be eligible for listing in the NRHP, it must meet one or more of the five evaluation criteria established by the Secretary of the Interior. The Program Comment provides guidance for applying these evaluation criteria to the Navy's vessels, including active and inactive (decommissioned) vessels, which have unique characteristics compared to many other types of property assessed under the NHPA. In accordance with the Program Comment, U.S. Navy vessels are evaluated using these five characteristics:

1. The vessel was awarded an individual Presidential Unit Citation. (A Presidential Unit Citation is awarded to military units that have performed an extremely meritorious or heroic act, usually in the face of an armed enemy.)
- ii. An individual act of heroism took place aboard the vessel such that an individual was subsequently awarded the Medal of Honor or the Navy Cross. (The Medal of Honor is awarded for valor in action against an enemy force. The Navy Cross is awarded for extraordinary heroism in action not justifying an award of the Medal of Honor.)
- iii. A President of the United States was assigned to the vessel during his or her naval service.
- iv. The vessel was the first to incorporate engineering, weapons systems, or other upgrades that represent a revolutionary change in naval design or warfighting capabilities, or other historic or socially significant event occurred on the vessel.
- v. Some other historic or socially significant event occurred on the vessel.

Qualified Navy Historians with knowledge about Navy vessels review active and inactive vessels to determine which meet one or more of the five evaluation characteristics stated above.

According to National Register Bulletin titled *"How to Apply the National Register Criteria for Evaluation,"* issued by the U.S. Department of the Interior, National Park Service, a property shall not only be significant under the National Register criteria, but it also must retain integrity.

The National Register Bulletin states:

"The evaluation of integrity is sometimes a subjective judgment, but it must always be grounded in an understanding of a property's physical features and how they relate to its significance.

Historic properties either retain integrity (this is, convey their significance) or they do not. Within the concept of integrity, the National Register criteria recognize seven aspects or qualities that, in various combinations, define integrity.

To retain historic integrity a property will always possess several, and usually most, of the aspects. The retention of specific aspects of integrity is paramount for a property to convey its significance. Determining which of these aspects are most important to a particular property requires knowing why, where, and when the property is significant".

The bulletin defines seven aspects of integrity that require evaluation to determine integrity. They are location, design, setting, materials, workmanship, feeling and association. For any vessel that meets one or more of the five Program Comment Evaluation Characteristics stated above, the same qualified Navy historians then determine whether that vessel continues to possess integrity applying the seven aspects of Integrity as described in the bulletin.

In accordance with the Program Comment, if the Navy determines that a vessel satisfies one or more of the five characteristics above, and possesses integrity such that the vessel looks much like it did when it was built or during the period for which it is considered historically significant, then the vessel is eligible for listing in the NRHP. For inactive vessels, the Navy documents its findings with a Determination of Eligibility (DoE) or a Determination of Ineligibility (DoI) statement after decommissioning but prior to vessel disposal. DoE's and DoI's are subject to participation by historic preservation stakeholders in accordance with Section III.C of the Program Comment. For active vessels, any DoE is preliminary until the vessel has been decommissioned, unless the vessel is planned to be a hot-ship Foreign Military Sale transfer on the same day it is decommissioned from U.S. Navy active service.

## **II. Report Requirements**

In accordance with Section V of the Program Comment, the Navy will submit an annual report to the NCSHPO and the ACHP on the progress of the Program Comment by 1

December. The Program Comment requires that the annual report include the following information:

- 1) The names and status of active vessels identified as eligible for listing in the NRHP, and the basis for their eligibility. See Table 1.
- 2) The names and status of decommissioned vessels identified as eligible for listing in the NRHP, and a copy of the statement of eligibility. See Table 2.
- 3) The names and status of decommissioned vessels identified as ineligible for listing in the NRHP, and a copy of the statement of ineligibility. See Table 3.
- 4) The names of the vessels eligible for listing in the NRHP whose final disposition occurred during the reporting period. See Table 4.

### III. NHPA Eligibility Determinations

Tables 1 through 4 identify vessels and the completed NHPA eligibility determinations made for these vessels from the previous report through the cutoff date for information contained in this report, 1 November 2013. Copies of the DoE or DoI final determinations for inactive vessels listed in this report are publicly accessible at [www.navsea.navy.mil/teamships/InactiveShips/Historic/Completed\\_Evaluations.aspx](http://www.navsea.navy.mil/teamships/InactiveShips/Historic/Completed_Evaluations.aspx).

**Table 1: Active Vessels Identified as Eligible for Listing in the National Register of Historic Places**

Hull Number	Vessel Name	Vessel Status	Applicable Characteristic(s) (I, ii, iii, iv, v)
None			

Status of participation by historic preservation stakeholders for vessels identified in Table 1 (Program Comment Section III.C): N/A

**Table 2: Inactive Vessels Identified as Eligible for Listing in the National Register of Historic Places**

Hull Number	Vessel Name	Vessel Status	Applicable Characteristic(s) (I, ii, iii, iv, v)
None			

Status of participation by historic preservation stakeholders for vessels identified in Table 2 (Program Comment Section III.C): N/A

**Table 3: Inactive Vessels Identified as Ineligible for Listing in the National Register of Historic Places**

<b>Hull Number</b>	<b>Vessel Name</b>	<b>Vessel Status</b>
FFG 36	UNDERWOOD	Stricken, to be disposed of by Foreign Military Sale
FFG 37	CROMMELIN	Stricken, to be disposed of by Foreign Military Sale
FFG 38	CURTS	Stricken, to be disposed of by Foreign Military Sale
FFG 42	KLAKRING	Stricken, to be disposed of by Foreign Military Sale
FFG 52	CARR	Stricken, to be disposed of by Foreign Military Sale
FFG 57	REUBEN JAMES	Stricken, to be disposed of by Foreign Military Sale
LPD 7	CLEVELAND	Out of Commission, In Reserve
LPD 8	DUBUQUE	Out of Commission, In Reserve
LST 1182	FRESNO	Stricken, target vessel for SINKEX
LST 1187	TUSCALOOSA	Stricken, target vessel for SINKEX
LST 1191	RACINE	Stricken, target vessel for SINKEX

Status of participation by historic preservation stakeholders for vessels identified in Table 3 (Program Comment Section III.C):

- Ex-UNDERWOOD (FFG 36): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/001 of 2 January 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 05 March 2013. No comments were received by any stakeholder or member of the public.
- Ex-CROMMELIN (FFG 37): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/001 of 2 January 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 05 March 2013. No comments were received by any stakeholder or member of the public.
- Ex-CURTS (FFG 38): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/226 of 7 November 2012. Further, the DOI was posted to [www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/InactiveShips/Historic/Vessels_Review.aspx) for a 60-day

public comment period that expired on 28 January 2013. Comment was received from the Tin Can Sailors on 13 November 2012 which stated that they concurred with the Navy's initial finding of the Ex-CURTS ineligibility for listing on the NRHP.

- Ex-KLAKRING (FFG 42): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter PMS333/062 of 10 April 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 09 June 2013. No comments were received by any stakeholder or member of the public.
- Ex-CARR (FFG 52): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/226 of 7 November 2012. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 28 January 2013. Comment was received from the Tin Can Sailors on 13 November 2012 which stated that they concurred with the Navy's initial finding of the Ex-CARR ineligibility for listing on the NRHP.
- Ex-REUBEN JAMES (FFG 57): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/062 of 10 April 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 09 June 2013. No comments were received by any stakeholder or member of the public.
- Ex-CLEVELAND (LPD 7): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/266 of 16 December 2012. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 05 March 2013. No comments were received by any stakeholder or member of the public.
- Ex-DUBUQUE (LPD 8): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA letter Ser PMS333/266 of 16 December 2012. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 05 March 2013. No comments were received by any stakeholder or member of the public.
- Ex-FRESNO (LST 1182): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by NAVSEA emailed announcement of 25 June 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day

public comment period that expired on 21 October 2013. No comments were received by any stakeholder or member of the public.

- Ex-TUSCALOOSA (LST 1187): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by SEA 21I email announcement of 25 June 2013. (Note: PMS 333 was realigned as SEA 21I effective 17 May 2013). Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 21 October 2013. No comments were received by any stakeholder or member of the public.
- Ex-RACINE (LST 1191): The DOI was provided to the NCSHPO, Historic Naval Ships Association (HNSA), and the Navy MSO Association, Inc., by SEA 21I email announcement of 25 June 2013. Further, the DOI was posted to [www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels\\_Review.aspx](http://www.navsea.navy.mil/teamships/Inactiveships/Historic/Vessels_Review.aspx) for a 60-day public comment period that expired on 21 October 2013. No comments were received by any stakeholder or member of the public.

**Table 4: Vessels Eligible for listing in the National Register of Historic Places Whose Final Disposition Occurred during the Reporting Period**

Hull Number	Vessel Name	Vessel Status	Applicable Characteristic(s) (I, ii, iii, iv, v)
None			

Status of participation by historic preservation stakeholders for vessels identified in Table 4 (Program Comment Section III.C): N/A